



**OPPOSE HB2019 – An Act to Increase Kennel Safety, aka Ollie’s Law
– Rep. Brian M. Ashe (D)**
**OPPOSE SB1309 – An Act to Increase Kennel Safety, aka Ollie’s Law
– Sen. Mark C. Montigny (D)**

Referred to Joint Committee on Municipalities & Regional Government

THE PROBLEM:

Dog day care facilities currently are an unregulated industry in Massachusetts. As this industry has mushroomed in popularity over the years in the commonwealth, numerous problematic and preventable situations have occurred. These range from contracting communicable disease and parasites to human dog bite incidents and lastly dog to dog aggression outbreaks. The one that has been most publicized (and used in the naming of these bills) is the death of a seven-month-old puppy named Ollie. He was mauled by a group of dogs and held until his owner arrived and took Ollie to the veterinarian when immediate medical support should have been sought.

Dog day cares have a very unique charge in providing to owners physical and mental stimulation for their canines left in their care on a daily basis. Achieving this goal is a momentous responsibility that requires pronounced knowledge of canine behavior as well as meticulous management of day-to-day operations including having and implementing emergency plans.

WHY YOU SHOULD OPPOSE HB2019/SB1309:

Dog day care centers are substantively different from any other canine related industry and require unique and specific oversight and regulation. These bills make a much needed, well-intended attempt to achieve this, however there are significant flaws. Putting regulation under purview of local municipalities is misguided. They do not have the expertise nor the funding to regulate, oversee and inspect such facilities. A second area these bills fall short are they stray significantly from the goal of addressing dog day care shortcomings. One area of this overreach is redefining of kennel types. This is a very different unrelated topic and one that is very complex and controversial. To combine kennel definitions with dog day care regulation does nothing but dilute the chances of a resolution to this real problem being passed quickly and efficiently.

WHAT TO DO:

Separate this topic out as a solitary issue and put the regulation and oversight under the MDAR. They currently regulate and license many animal related businesses such as pet shops and guard dog businesses. Regulations would include things such as staff to dog ratios, maximum group sizes, supervision requirements, minimum housing and care requirements, physical facility requirements, dog handling training requirements, insurance and emergency plan requirements, and penalties for not meeting standards.

Please Support HB 314 – It is clean and would legislate an effective solution to a very real problem within the dog day care industry in Massachusetts. HB314 is focused solely to reduce potential Ollie situations in the future.

FOR MORE INFORMATION:

Massachusetts Federation of Dog Clubs and Responsible Dog Owners
Mrs. Holly Sheltry Johnson; holly@hickoryhillkennel.com; 978-356-1644
Mr. John W. Seeley, acjohn@aol.com; 978-618-8893

09/14/23

HOUSE No.

The Commonwealth of Massachusetts

PRESENTED BY:

Brian M. Ashe

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to increase kennel safety, aka Ollie’s Law.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Brian M. Ashe</i>	<i>2nd Hampden</i>	<i>1/19/2023</i>

HOUSE No.

[Pin Slip]

The Commonwealth of Massachusetts

In the One Hundred and Ninety-Third General Court
(2023-2024)

An Act to increase kennel safety, aka Ollie’s Law.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. This Act shall be known as Ollie’s Law.

2 SECTION 2. Section 136A of chapter 140 of the General Laws, as appearing in the 2020
3 Official Edition, is hereby amended by striking out, in lines 2 and 7, the figure “174F” and
4 inserting in place thereof, in each instance, the following figure:- 174G.

5 SECTION 3. Section 136A of Chapter 140 of the General Laws, is hereby further
6 amended in the definition of “Personal kennel” by striking in line 77-79 the phrase “more than 4
7 dogs, 3 months old or older, owned or kept under single ownership, for private personal use;”
8 and replacing with the following phrase:-

9 5 or more dogs, 6 months old or older, owned or kept under single ownership, for private
10 personal use;

11 SECTION 4. Section 136A of Chapter 140 of the General Laws is hereby further
12 amended in the definition of “Kennel” by adding in line 53 after the phrase “domestic charitable
13 corporation kennel,” the phrase:- personal breeder kennel,

14 SECTION 5. Section 136A of Chapter 140 of the General Laws, is hereby further
15 amended by inserting the following definition:-

16 “Personal breeder kennel”, a pack or collection of 5 or more intact female dogs on a
17 single premise, kept for the purpose of breeding and selling the offspring to breeders or
18 individuals by private sale, provided that this does not include a personal kennel where animals
19 are only bred for private personal use and not offered for sale or exchange, nor a commercial
20 breeder kennel where animals are sold or exchanged to wholesalers, brokers or pet shops in
21 return for consideration.

22 SECTION 6. Chapter 129 of the General Laws is hereby amended by inserting after
23 section 39G the following new section:-

24 39H. Every person operating a kennel, as defined in section 136A of Chapter 140, shall
25 obtain a license as required by said chapter.

26 SECTION 7. Chapter 140 of the General Laws is hereby further amended by inserting
27 after section 174F, the following section:-

28 Section 174G.

29 The department shall promulgate rules and regulations for commercial boarding or
30 training kennels, including those located at a private residence, including, but not limited to staff
31 to animal ratios, fire and emergency planning, group sizes and supervision, minimum housing

32 and care requirements, indoor and outdoor physical facility requirements, dog handling, and
33 insurance. The department shall require commercial boarding or training kennels to report
34 injuries to animals or people. The department shall develop a form for such reporting and a time
35 frame for submitting a report after an injury. The form shall be available on the department's
36 website for the public to report injuries. The department shall make investigative reports publicly
37 available on its website if the investigation results in the department bringing enforcement action
38 against the kennel. The department shall promulgate rules and regulations for commercial and
39 personal breeder kennels to ensure that the animals and their offspring have proper housing,
40 which shall include requirements for adequate space, temperature, solid flooring and a
41 prohibition on the stacking of cages, nutrition, hydration, behavioral requirements, grooming,
42 staffing, handling, health and veterinary care, exercise, socialization and other general standards
43 of care.

44 The department shall have the ability to enforce this section under its powers in Chapter
45 129.

46 SECTION 8. There shall be a committee to advise the commissioner of agricultural
47 resources on the promulgation of regulations as required by section 174G of chapter 140 and to
48 annually review the regulations once promulgated. The committee should advise on issues
49 including, but not limited to, appropriate training for kennel staff. Such committee shall be
50 appointed by the commissioner and consist of: 1 representative from the department of
51 agricultural resources; 1 owner of a boarding kennel or doggie daycare with a kennel license
52 with a capacity of not more than 50 dogs; 1 owner of a boarding kennel or doggie daycare with a
53 kennel license with a capacity of 50 or more dogs in a kennel not located in a home; 1 animal
54 control officer or representative of an association organized in the commonwealth for animal

55 control officers; 1 veterinarian or member of a veterinary medical association organized in the
56 commonwealth; 1 member of the general public with an interest in the well-being of domestic
57 animals; 1 animal behaviorist certified by International Association of Animal Behavior
58 Consultants or a program as approved by the department; 1 person with a minimum of 5 years'
59 experience training people on dog behavior; 1 dog breeder who breeds fewer than 10 dogs per
60 year; 1 dog breeder who breeds more than 10 dogs per year; 1 representative from an animal
61 protection organization; and other individuals as determined by the department.

62 The commissioner shall consider diversity, equity and inclusion aspects when appointed
63 said committee. Members of the committee shall be residents of the commonwealth or do
64 business in the commonwealth. The committee shall elect a chair at the initial meeting and every
65 two years thereafter.

66 The commissioner shall appoint said committee within 90 days of the passage of this law.

67 SECTION 9. Section 137 of chapter 140 of the General Laws is hereby further amended
68 by striking out, in subsection (c), the sixth sentence.

69 SECTION 10. Section 137A of chapter 140 of the General Laws, is hereby amended by
70 striking out subsection (a) and (b) and inserting in place thereof the following subsection:-

71 (a) A person keeping 5 or more dogs, 6 months old or older shall obtain a kennel license.
72 The kennel license is in addition to the individual licenses for dogs over the age of 6 months, as
73 required in section 137. A licensing authority shall issue and revoke kennel licenses as specified
74 in this chapter and any other laws. In the case of an applicant for initial licensure and in the case
75 of an applicant for license renewal, a licensing authority shall deny a kennel license until a
76 kennel has passed inspection by an animal control officer.

77 (b) The issuing city or town shall determine the period of time for which a kennel license
78 shall be valid, including the date of issuance of the license through the date on which the license
79 expires, inclusive, and shall further determine the fee for the issuance and renewal of the license.
80 To determine the amount of the license fee for a kennel, a dog under the age of 6 months shall
81 not be counted in the number of dogs kept in a kennel. The name and address of the owner of
82 each dog kept in a kennel, if other than the person maintaining the kennel, shall be kept at the
83 kennel and available for inspection by an animal control officer, natural resource officer, deputy
84 natural resource officer, fish and game warden or police officer.

85 SECTION 11. Section 137A of chapter 140 of the General Laws, is hereby further
86 amended by striking subsection (d) and inserting place thereof the following:-

87 (d) The licensing authority shall specify the type of kennel, as defined in 136A of chapter
88 140, and the maximum number of animals that may be maintained by the licensee on the license.
89 Such number shall be determined by the licensing authority and the animal control officer
90 following the required inspection, and in accordance with regulations in section 174G to ensure
91 the property can support the number of animals while ensuring their health and safety.

92 (e) The licensing authority shall annually on June 1 send to the department a list of all
93 kennels and their addresses licensed by the city or town under this section.

94 (f) A city or town officer who refuses or willfully neglects to perform the duties imposed
95 upon the officer by this section shall be in violation of this section.

96 (g) A person who violates this section shall be assessed a fine of \$500 for a first offense
97 and a fine of not more than \$1,000 for a second or subsequent offense.

98 SECTION 12. Said chapter 140 is hereby further amended by striking out section 137C,
99 as so appearing, and inserting in place thereof the following section:-

100 Section 137C. (a) The mayor of a city, the selectmen of a town, the police commissioner
101 in the city of Boston, a chief of police or an animal control officer shall inspect a kennel or cause
102 the inspection of a kennel at least 1 time per year. If a person holding a license or applying for a
103 license to operate a kennel or refuses to allow an inspector to enter and inspect a kennel or, the
104 refusal shall be grounds for denial, suspension or revocation of a person's license to operate a
105 kennel.

106 Twenty-five citizens of a city or town may file a petition with the mayor of a city, the
107 selectmen of a town or the police commissioner in the city of Boston, as the case may be, stating
108 that they are aggrieved or annoyed to an unreasonable extent that constitutes a nuisance by a dog
109 maintained in the city or town due to excessive barking or other conditions connected with a
110 kennel. The mayor, selectmen or police commissioner, as the case may be, shall, not more than 7
111 days after the filing of the petition, give notice to all interested parties of a public hearing. The
112 hearing shall be held not more than 14 days after the date of the notice. The mayor, selectmen or
113 police commissioner shall, not more than 7 days after the public hearing, investigate or cause to
114 be investigated the subject matter of the petition and shall, by order: (i) suspend the kennel or
115 license; (ii) revoke the kennel or license; (iii) further regulate the kennel; or (iv) dismiss the
116 petition.

117 (b) The inspection of a kennel to enforce the rules and regulations promulgated under
118 section 174G may be done by the commissioner or an authorized inspector and shall take place
119 between the hours of 7:00 a.m. and 7:00 p.m. unless an alternate time is mutually agreed upon by

120 the inspector and the operator. The operator or an authorized agent of the operator shall be
121 present during the inspection and the operator shall be given a reasonable notice prior to the
122 inspection; provided, however, that the commissioner or other authorized inspector may
123 determine that it is not appropriate to provide advance notice to the operator before arriving at
124 the facility if necessary to adequately perform the inspection. If a kennel regulated under said
125 section 174G is located at a private residence, only the areas of the residence that are used for
126 kennel purposes or for the maintenance of kennel records shall be required to be available for
127 inspection. If, in the judgment of the commissioner or an authorized inspector, a kennel is not
128 being maintained in a sanitary and humane manner or if records have not been properly kept as
129 required by law and in compliance with said section 174G, the commissioner or authorized
130 inspector shall, by order, suspend the license for the kennel depending on the severity of the
131 offense or issue to the operator a written citation or notice which explains the noncompliant issue
132 and requires the operator to come into compliance within a reasonable, specified timeframe. If
133 the operator fails to come into compliance within the time period specified by the commissioner
134 or authorized inspector, the commissioner or authorized inspector shall, by order, revoke the
135 license for the kennel.

136 (c) A written notice under subsection (a) of an order revoking or suspending the license,
137 further regulating the kennel or dismissing the petition shall be mailed immediately to the
138 licensee and to the officer that issued the license. Not more than 10 days after the written notice
139 of the order, the licensee may file a petition in the district court in the judicial district in which
140 the kennel is maintained seeking review of the order. The decision of the court shall be final and
141 conclusive upon the parties. A person maintaining a kennel after the license to maintain a kennel
142 has been revoked or suspended shall be punished by a fine of not more than \$250 for a first

143 offense, by a fine of not less than \$500 for a second offense and by a fine of not more than
144 \$1,500 for a third or subsequent offense.

145 (d) An enforcement action under subsection (b) from the department may be appealed
146 within 21 days to the Division of Administrative Law Appeals pursuant to M.G.L. c. 30A.

147 SECTION 13. Section 37 of Chapter 129 of the General Laws, as appearing in the 2020
148 Official Edition, is hereby amended by inserting after the fourth sentence the following
149 sentence:-

150 Such fines shall not revert to the General Fund and shall instead be deposited in the
151 Homeless Animal Prevention and Care Fund, as established by section 35ww of chapter 10 of
152 General Laws and shall be available for use in subsequent fiscal years.

153 SECTION 14. The department of agricultural resources shall promulgate the regulations
154 required under section 174G of chapter 140 of the General Laws not more than 18 months after
155 the effective date of this act.

SENATE No.

The Commonwealth of Massachusetts

PRESENTED BY:

Mark C. Montigny

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to increase kennel safety aka Ollie’s Law.

PETITION OF:

NAME:

Mark C. Montigny

DISTRICT/ADDRESS:

Second Bristol and Plymouth

SENATE No.

[Pin Slip]

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(2023-2024)

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3 Official Edition, is hereby amended by striking out, in lines 2 and 7, the figure “174F” and
4 inserting in place thereof, in each instance, the following figure:- 174G.

5 SECTION 3. Section 136A of Chapter 140 of the General Laws, is hereby further
6 amended in the definition of “Personal kennel” by striking in line 77-79 the phrase “more than 4
7 dogs, 3 months old or older, owned or kept under single ownership, for private personal use;”
8 and replacing with the following phrase:-

9 5 or more dogs, 6 months old or older, owned or kept under single ownership, for private
10 personal use;

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13 corporation kennel,” the phrase:- personal breeder kennel,

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17 single premise, kept for the purpose of breeding and selling the offspring to breeders or
18 individuals by private sale, provided that this does not include a personal kennel where animals
19 are only bred for private personal use and not offered for sale or exchange, nor a commercial
20 breeder kennel where animals are sold or exchanged to wholesalers, brokers or pet shops in
21 return for consideration.

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23 section 39G the following new section:-

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25 obtain a license as required by said chapter.

26 SECTION 7. Chapter 140 of the General Laws is hereby further amended by inserting
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28 Section 174G.

29 The department shall promulgate rules and regulations for commercial boarding or
30 training kennels, including those located at a private residence, including, but not limited to staff
31 to animal ratios, fire and emergency planning, group sizes and supervision, minimum housing

32 and care requirements, indoor and outdoor physical facility requirements, dog handling, and
33 insurance. The department shall require commercial boarding or training kennels to report
34 injuries to animals or people. The department shall develop a form for such reporting and a time
35 frame for submitting a report after an injury. The form shall be available on the department's
36 website for the public to report injuries. The department shall make investigative reports publicly
37 available on its website if the investigation results in the department bringing enforcement action
38 against the kennel. The department shall promulgate rules and regulations for commercial and
39 personal breeder kennels to ensure that the animals and their offspring have proper housing,
40 which shall include requirements for adequate space, temperature, solid flooring and a
41 prohibition on the stacking of cages, nutrition, hydration, behavioral requirements, grooming,
42 staffing, handling, health and veterinary care, exercise, socialization and other general standards
43 of care.

44 The department shall have the ability to enforce this section under its powers in Chapter
45 129.

46 SECTION 8. There shall be a committee to advise the commissioner of agricultural
47 resources on the promulgation of regulations as required by section 174G of chapter 140 and to
48 annually review the regulations once promulgated. The committee should advise on issues
49 including, but not limited to, appropriate training for kennel staff. Such committee shall be
50 appointed by the commissioner and consist of: 1 representative from the department of
51 agricultural resources; 1 owner of a boarding kennel or doggie daycare with a kennel license
52 with a capacity of not more than 50 dogs; 1 owner of a boarding kennel or doggie daycare with a
53 kennel license with a capacity of 50 or more dogs in a kennel not located in a home; 1 animal
54 control officer or representative of an association organized in the commonwealth for animal

55 control officers; 1 veterinarian or member of a veterinary medical association organized in the
56 commonwealth; 1 member of the general public with an interest in the well-being of domestic
57 animals; 1 animal behaviorist certified by International Association of Animal Behavior
58 Consultants or a program as approved by the department; 1 person with a minimum of 5 years'
59 experience training people on dog behavior; 1 dog breeder who breeds fewer than 10 dogs per
60 year; 1 dog breeder who breeds more than 10 dogs per year; 1 representative from an animal
61 protection organization; and other individuals as determined by the department.

62 The commissioner shall consider diversity, equity and inclusion aspects when appointed
63 said committee. Members of the committee shall be residents of the commonwealth or do
64 business in the commonwealth. The committee shall elect a chair at the initial meeting and every
65 two years thereafter.

66 The commissioner shall appoint said committee within 90 days of the passage of this law.

67 SECTION 9. Section 137 of chapter 140 of the General Laws is hereby further amended
68 by striking out, in subsection (c), the sixth sentence.

69 SECTION 10. Section 137A of chapter 140 of the General Laws, is hereby amended by
70 striking out subsection (a) and (b) and inserting in place thereof the following subsection:-

71 (a) A person keeping 5 or more dogs, 6 months old or older shall obtain a kennel license.
72 The kennel license is in addition to the individual licenses for dogs over the age of 6 months, as
73 required in section 137. A licensing authority shall issue and revoke kennel licenses as specified
74 in this chapter and any other laws. In the case of an applicant for initial licensure and in the case
75 of an applicant for license renewal, a licensing authority shall deny a kennel license until a
76 kennel has passed inspection by an animal control officer.

77 (b) The issuing city or town shall determine the period of time for which a kennel license
78 shall be valid, including the date of issuance of the license through the date on which the license
79 expires, inclusive, and shall further determine the fee for the issuance and renewal of the license.
80 To determine the amount of the license fee for a kennel, a dog under the age of 6 months shall
81 not be counted in the number of dogs kept in a kennel. The name and address of the owner of
82 each dog kept in a kennel, if other than the person maintaining the kennel, shall be kept at the
83 kennel and available for inspection by an animal control officer, natural resource officer, deputy
84 natural resource officer, fish and game warden or police officer.

85 SECTION 11. Section 137A of chapter 140 of the General Laws, is hereby further
86 amended by striking subsection (d) and inserting place thereof the following:-

87 (d) The licensing authority shall specify the type of kennel, as defined in 136A of chapter
88 140, and the maximum number of animals that may be maintained by the licensee on the license.
89 Such number shall be determined by the licensing authority and the animal control officer
90 following the required inspection, and in accordance with regulations in section 174G to ensure
91 the property can support the number of animals while ensuring their health and safety.

92 (e) The licensing authority shall annually on June 1 send to the department a list of all
93 kennels and their addresses licensed by the city or town under this section.

94 (f) A city or town officer who refuses or willfully neglects to perform the duties imposed
95 upon the officer by this section shall be in violation of this section.

96 (g) A person who violates this section shall be assessed a fine of \$500 for a first offense
97 and a fine of not more than \$1,000 for a second or subsequent offense.

98 SECTION 12. Said chapter 140 is hereby further amended by striking out section 137C,
99 as so appearing, and inserting in place thereof the following section:-

100 Section 137C. (a) The mayor of a city, the selectmen of a town, the police commissioner
101 in the city of Boston, a chief of police or an animal control officer shall inspect a kennel or cause
102 the inspection of a kennel at least 1 time per year. If a person holding a license or applying for a
103 license to operate a kennel or refuses to allow an inspector to enter and inspect a kennel or, the
104 refusal shall be grounds for denial, suspension or revocation of a person's license to operate a
105 kennel.

106 Twenty-five citizens of a city or town may file a petition with the mayor of a city, the
107 selectmen of a town or the police commissioner in the city of Boston, as the case may be, stating
108 that they are aggrieved or annoyed to an unreasonable extent that constitutes a nuisance by a dog
109 maintained in the city or town due to excessive barking or other conditions connected with a
110 kennel. The mayor, selectmen or police commissioner, as the case may be, shall, not more than 7
111 days after the filing of the petition, give notice to all interested parties of a public hearing. The
112 hearing shall be held not more than 14 days after the date of the notice. The mayor, selectmen or
113 police commissioner shall, not more than 7 days after the public hearing, investigate or cause to
114 be investigated the subject matter of the petition and shall, by order: (i) suspend the kennel or
115 license; (ii) revoke the kennel or license; (iii) further regulate the kennel; or (iv) dismiss the
116 petition.

117 (b) The inspection of a kennel to enforce the rules and regulations promulgated under
118 section 174G may be done by the commissioner or an authorized inspector and shall take place
119 between the hours of 7:00 a.m. and 7:00 p.m. unless an alternate time is mutually agreed upon by

120 the inspector and the operator. The operator or an authorized agent of the operator shall be
121 present during the inspection and the operator shall be given a reasonable notice prior to the
122 inspection; provided, however, that the commissioner or other authorized inspector may
123 determine that it is not appropriate to provide advance notice to the operator before arriving at
124 the facility if necessary to adequately perform the inspection. If a kennel regulated under said
125 section 174G is located at a private residence, only the areas of the residence that are used for
126 kennel purposes or for the maintenance of kennel records shall be required to be available for
127 inspection. If, in the judgment of the commissioner or an authorized inspector, a kennel is not
128 being maintained in a sanitary and humane manner or if records have not been properly kept as
129 required by law and in compliance with said section 174G, the commissioner or authorized
130 inspector shall, by order, suspend the license for the kennel depending on the severity of the
131 offense or issue to the operator a written citation or notice which explains the noncompliant issue
132 and requires the operator to come into compliance within a reasonable, specified timeframe. If
133 the operator fails to come into compliance within the time period specified by the commissioner
134 or authorized inspector, the commissioner or authorized inspector shall, by order, revoke the
135 license for the kennel.

136 (c) A written notice under subsection (a) of an order revoking or suspending the license,
137 further regulating the kennel or dismissing the petition shall be mailed immediately to the
138 licensee and to the officer that issued the license. Not more than 10 days after the written notice
139 of the order, the licensee may file a petition in the district court in the judicial district in which
140 the kennel is maintained seeking review of the order. The decision of the court shall be final and
141 conclusive upon the parties. A person maintaining a kennel after the license to maintain a kennel
142 has been revoked or suspended shall be punished by a fine of not more than \$250 for a first

143 offense, by a fine of not less than \$500 for a second offense and by a fine of not more than
144 \$1,500 for a third or subsequent offense.

145 (d) An enforcement action under subsection (b) from the department may be appealed
146 within 21 days to the Division of Administrative Law Appeals pursuant to M.G.L. c. 30A.

147 SECTION 13. Section 37 of Chapter 129 of the General Laws, as appearing in the 2020
148 Official Edition, is hereby amended by inserting after the fourth sentence the following
149 sentence:-

150 Such fines shall not revert to the General Fund and shall instead be deposited in the
151 Homeless Animal Prevention and Care Fund, as established by section 35ww of chapter 10 of
152 General Laws and shall be available for use in subsequent fiscal years.

153 SECTION 14. The department of agricultural resources shall promulgate the regulations
154 required under section 174G of chapter 140 of the General Laws not more than 18 months after
155 the effective date of this act.